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16	UNITED STAT	ES DISTRICT COURT
17	NORTHERN DIST	TRICT OF CALIFORNIA
18	SAN FRAN	ICISCO DIVISION
19	CHARLES SCHWAB BANK, N.A.;	Case No.
20	CHARLES SCHWAB & CO., INC.; and THE CHARLES SCHWAB	COMPLAINT
21	CORPORATION,	
22	Plaintiffs,	JURY TRIAL DEMANDED
	v.	<u> </u>
23	BANK OF AMERICA CORPORATION;	
24	BANK OF AMERICA, N.A.; CREDIT SUISSE GROUP AG; J.P.MORGAN	
25	CHASE & CO.; HSBC HOLDINGS PLC;	
26	BARCLAYS BANK PLC; LLOYDS BANKING GROUP PLC; WESTLB AG;	
27	UBS AG; ROYAL BANK OF	
28	SCOTLAND GROUP PLC; DEUTSCHE BANK AG; CITIGROUP, INC.;	
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1	CITIBANK, N.A.; DEUTSCHE BANK
2	SECURITIES; BANC OF AMERICA
2	SECURITIES, LLC; CREDIT SUISSE
3	SECURITIES (USA) LLC.; UBS
	FINANCIAL SERVICES INC.; J.P.
4	MORGAN SECURITIES INC.;
	CITIGROUP GLOBAL MARKETS INC.;
5	CITIGROUP FUNDING, INC.; RBS
_	SECURITIES INC. (F/K/A GREENWICH
6	CAPITAL MARKETS, INC.); BANK OF
7	SCOTLAND PLC; CREDIT SUISSE
	HOLDINGS (USA) INC;
8	CHASE BANK USA;
	JPMORGAN CHASE BANK NA;
9	JP MORGAN SECURITIES LLC;
10	HSBC BANK USA;
10	HSBC FINANCE CORPORATION;
11	HSBC SECURITIES (USA) INC;
	BARCLAYS US FUNDING CORP;
12	LLOYDS TSB BANK PLC;
10	UBS FINANCE (DELAWARE) INC;
13	UBS FINANCIAL SERVICES INC;
14	UBS SECURITIES LLC;
17	DEUTSCHE BANK FINANCIAL LLC;
15	CITIZENS BANK, NA; CITIZENS BANK
	OF MASSACHUSETTS; CITIZENS
16	BANK OF PENNSYLVANIA; and RBS
17	CITIZENS, NA,
1 /	
18	Defendants.

Plaintiffs Charles Schwab Bank, N.A., Charles Schwab & Co., Inc., and The Charles Schwab Corporation ("Plaintiffs"), by their counsel, allege as follows:

#### **NATURE OF THE ACTION**

1. This case arises from ongoing manipulation of the London Interbank Offered Rate ("LIBOR") by a cadre of prominent financial institutions. Beginning in 2007 and continuing approximately until the announcement of government investigations and subpoenas in March 2011 (the "Relevant Period"), Defendants (identified below) purported to report to the British Bankers' Association ("BBA") the actual interest rates they paid on funds they borrowed from other financial institutions—i.e., their true "costs of borrowing"—on a daily basis. The BBA then relied on the false information Defendants provided to set LIBOR, a benchmark set of interest

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rates used to price trillions of dollars' worth of financial instruments worldwide. By acting together and in concert to knowingly understate to the BBA their true costs of borrowing, Defendants caused LIBOR to be set artificially low.

- 2. Defendants perpetrated their fraudulent scheme and conspiracy to artificially depress LIBOR as a means to pay lower interest rates on interest-bearing financial instruments and securities paying returns based on, tied to, benchmarked or indexed to LIBOR (collectively, "LIBOR-based instruments and securities") that Defendants sold to investors, including Plaintiffs. Specifically, Defendants misrepresented, in connection with numerous offerings of LIBOR-based instruments and securities during the Relevant Period, that the interest rates investors would receive on the subject LIBOR-based instruments and securities were based on LIBOR, when in fact Defendants were actively working together to ensure LIBOR was set at artificially low rates. Thus surreptitiously bilking investors of their rightful rates of return on their investments, Defendants reaped hundreds of millions, if not billions, of dollars in ill-gotten gains. Defendants—in the debt securities context, the borrowers—have been cheating investors—the lenders—out of interest payments for years. Moreover, by understating their true costs of borrowing, Defendants provided a false or misleading impression of their financial strength to investors.
- 3. Defendants' manipulation similarly depressed returns on securities they sold and issued that paid a fixed rate of return, such as fixed-rate notes. As Defendants know, market participants use LIBOR as the starting point for negotiating rates of return on short-term fixedrate instruments, such as fixed-rate notes maturing in a year or less. Defendants borrowed money from Plaintiffs by issuing short-term paper at a rate set as a spread above LIBOR. By depressing LIBOR, Defendants paid lower interest rates on short-term paper Plaintiffs purchased from them. Additionally, by depressing LIBOR, Defendants depressed the rates of return Plaintiffs earned on short-term paper they purchased from other entities who based those rates on LIBOR.
- 4. While Defendants successfully perpetrated their unlawful scheme for years (amid isolated expressions of concern by some market participants), a series of recently initiated government investigations within the United States and abroad has begun to shed light on

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- conditional leniency from the United States Department of Justice ("DOJ") under the Antitrust Criminal Penalties Enhancement and Reform Act and the DOJ's Corporate Leniency Policy in exchange for cooperating with the DOJ's investigation into LIBOR manipulation. Under that policy, the DOJ only grants leniency to corporations that report actual illegal activity. Other Defendants likewise are targets of government investigations concerning the misconduct alleged
- 5. During the Relevant Period, Plaintiffs acquired tens of billions of dollars' worth of LIBOR-based instruments and securities from Defendants and other issuers, which paid artificially low returns to Plaintiffs based on Defendants' manipulation of LIBOR.
- 6. Plaintiffs now seek relief for the damages they have suffered as a result of Defendants' violations of federal and state law. Plaintiffs assert claims under the Sherman Act, 15 U.S.C. §§ 1 et seq.; the Clayton Act, 15 U.S.C. §§ 12 et seq.; the Securities Act of 1933 ("Securities Act"), 15 U.S.C. § 77k; the Securities Exchange Act of 1934 ("Exchange Act"), 15 U.S.C. § 78j(b), and Rule 10b-5 promulgated thereunder by the United States Securities and Exchange Commission ("SEC"), 17 C.F.R. § 240.10b-5; the federal Racketeer Influenced and Corrupt Organizations Act ("RICO"), 18 U.S.C. §§ 1961 et seq.; and the statutory and common law of California. Plaintiffs' allegations are based on personal knowledge with respect to their own conduct and on information and belief as to other allegations based on facts obtained during the course of their attorneys' investigation.

#### **JURISDICTION AND VENUE**

- 7. This Court has jurisdiction over the subject matter of this action under Sections 4 and 16 of the Clayton Act, 15 U.S.C. §§ 15 & 26(a); Section 27 of the Exchange Act, 15 U.S.C. § 78aa; Section 22 of the Securities Act, 15 U.S.C. § 77v; and 28 U.S.C. §§ 1331 and 1337. The Court may exercise supplemental jurisdiction, in accordance with 28 U.S.C. § 1367, over Plaintiffs' state-law claims.
- 8. This Court has personal jurisdiction over all of the Defendants by virtue of their business activities in this jurisdiction.

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9. Venue is proper in the Northern District of California under Section 27 of the Exchange Act, 15 U.S.C. § 78aa; Section 22 of the Securities Act, 15 U.S.C. § 77v; Section 1965 of RICO, 18 U.S.C. § 1965; and 28 U.S.C. § 1391(b), (c) and (d). Each Defendant transacted business in this District and a substantial part of the events or omissions giving rise to Plaintiffs' claims occurred in this District. Defendants' unlawful conduct manipulated the prices of LIBOR-based instruments and securities traded in this District.

#### THE PARTIES

#### **PLAINTIFFS**

- 10. Plaintiff The Charles Schwab Corporation is a corporation organized under the laws of Delaware, with its principal place of business in San Francisco, California.
- 11. Plaintiff Charles Schwab Bank, N.A. is a national banking association organized under the laws of Arizona and headquartered in Reno, Nevada. Charles Schwab Bank, N.A., is a wholly-owned subsidiary of The Charles Schwab Corporation.
- 12. Plaintiff Charles Schwab & Co., Inc. is a California Corporation and a wholly-owned subsidiary of The Charles Schwab Corporation. Charles Schwab & Co., Inc., through its division Charles Schwab Treasury manages the investments of Charles Schwab Bank, N.A. Charles Schwab Treasury is the entity to which Defendants directed their solicitations to purchase all LIBOR-based instruments and securities referred to in this Complaint. Charles Schwab Treasury received those solicitations and executed the purchase of all LIBOR-based instruments and securities referred to in this Complaint.

#### **DEFENDANTS**

#### A. LIBOR Panel Members

- 13. Defendant Bank of America Corporation is a Delaware corporation headquartered in Charlotte, North Carolina.
- 14. Defendant Bank of America, N.A., is a national banking association incorporated in North Carolina and with its principal place of business in Charlotte, North Carolina. It is a wholly-owned subsidiary of NB Holdings Corporation, which in turn is wholly-owned by Defendant Bank of America Corporation. Defendants Bank of America, N.A. and Bank of

1	America Corp	poration are collectively referred to as "Bank of America."
2	15.	Defendant Credit Suisse Group AG is a Swiss company headquartered in Zurich,
3	Switzerland.	
4	16.	Defendant J.P. Morgan Chase & Co. is a Delaware financial holding company
5	headquartered	l in New York, New York.
6	17.	Defendant HSBC Holdings plc is a British public limited company headquartered
7	in London, E	ngland.
8	18.	Defendant Barclays Bank plc is a British public limited company headquartered in
9	London, Engl	and.
10	19.	Defendant Lloyds Banking Group plc is a British public limited company
11	headquartered	l in London, England. Lloyds was formed in 2009 through the acquisition of HBOS
12	plc by Lloyds	TSB Bank plc.
13	20.	Defendant WestLB AG ("WestLB") is a German joint stock company
14	headquartered	l in Dusseldorf, Germany.
15	21.	Defendant UBS AG is a Swiss company based in Basel and Zurich, Switzerland.
16	22.	Defendant Royal Bank of Scotland Group plc is a British public limited company
17	headquartered	l in Edinburgh, Scotland.
18	23.	Defendant Deutsche Bank, AG is a German financial services company
19	headquartered	l in Frankfurt, Germany.
20	24.	Defendant Citibank, N.A. is a wholly-owned subsidiary of Defendant Citigroup,
21	Inc., a United	States financial services corporation headquartered in New York, New York.
22	Defendants C	itibank, N.A., and Citigroup, Inc., are collectively referred to as "Citibank."
23	25.	During the Relevant Period, each of the Defendants listed in paragraphs 13-24 was
24	a member of	the BBA's U.S. Dollar LIBOR panel. These Defendants are referred to collectively
25	as the "LIBO	R Panel Defendants."
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1	В.	Affiliated Securities Dealers
2	26.	Defendant Deutsche Bank Securities is a broker-dealer organized under Delaware
3	law and doing	g business in New York, New York. It is a wholly-owned subsidiary of Defendant
4	Deutsche Ban	k AG.
5	27.	Defendant Banc of America Securities, LLC is a corporation organized under
6	Delaware law	and a wholly-owned subsidiary of Defendant Bank of America Corporation.
7	28.	Defendant Barclays Capital Inc. is a corporation organized under Connecticut law
8	and doing bus	siness in New York, New York. It is a division of Defendant Barclays plc.
9	29.	Defendant Credit Suisse Securities (USA) LLC is a corporation organized under
10	Delaware law	and doing business in New York, New York.
11	30.	Defendant UBS Financial Services Inc. is a corporation organized under Delaware
12	law doing bus	siness in Weehawken, New Jersey.
13	31.	Defendant J.P. Morgan Securities Inc., f/k/a Bear Stearns & Co., is a corporation
14	organized und	der Delaware law and a wholly-owned subsidiary of Defendant JP Morgan Chase
15	Bank, N.A.	
16	32.	Defendant Citigroup Global Markets Inc. is a broker-dealer New York corporation
17	organized und	ler New York law. It is a subsidiary of Defendant Citigroup, Inc.
18	33.	Defendant Citigroup Funding, Inc. is a corporation organized under Delaware law.
19	It is a subsidia	ary of Defendant Citigroup, Inc.
20	34.	Defendant RBS Securities, Inc., (f/k/a Greenwich Capital Markets, Inc.) is a
21	corporation of	rganized under Delaware law doing business in Connecticut. It is a subsidiary of
22	Defendant Ro	yal Bank of Scotland Group plc.
23	35.	Defendant Bank of Scotland plc is a bank organized under U.K. law, based in
24	Edinburgh. It	is a subsidiary of Defendant Lloyds Banking Group plc.
25	36.	Defendant Credit Suisse Holdings (USA) Inc is a corporation organized under
26	Delaware law	and doing business in New York, New York. It is a subsidiary of Defendant Credit
27	Suisse Group	AG.
28	37.	Defendant Chase Bank USA, N.A. is a national banking association incorporated

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1	in Delaware, with its principal place of business in Newark, Delaware, and is a wholly-owned
2	subsidiary of Defendant JPMorgan Chase & Co.
3	38. Defendant JPMorgan Chase Bank NA s a corporation organized under Delaware
4	law and a wholly-owned subsidiary of Defendant JPMorgan Chase & Co.
5	39. Defendant JP Morgan Securities LLC is a corporation organized under Delaware
6	law and a wholly-owned subsidiary of Defendant JPMorgan Chase & Co.
7	40. Defendant HSBC Bank USA, N.A. is the principal subsidiary of HSBC USA Inc.,
8	an indirect, wholly-owned subsidiary of HSBC North America Holdings Inc.
9	41. Defendant HSBC Finance Corporation is a subsidiary of HSBC North America
10	Holdings Inc., owned by HSBC Holdings plc, the parent company of the HSBC Group. HSBC
11	Finance Corporation is headquartered in London, England.
12	42. Defendant HSBC Securities (USA) Inc is a corporation organized under the laws
13	of Delaware, with its principal place of business in New York, New York, and is a subsidiary of
14	HSBC North America Holdings, Inc.
15	43. Barclays US Funding LLC, formerly known as Barclays U.S. Funding
16	Corporation, is a corporation organized under Delaware law and doing business in New York,
17	New York.
18	44. Defendant Lloyds TSB Bank PLC is a British public limited company
19	headquartered in London, England. It is a subsidiary of Defendant Lloyds Banking Group plc.
20	45. Defendant UBS Finance (Delaware) Inc. is a corporation organized under
21	Delaware law doing business in New York, New York. It is a wholly-owned subsidiary of
22	Defendant UBS AG.
23	46. Defendant UBS Securities LLC (f/k/a USB Warburg LLC) is a corporation
24	organized under Delaware law doing business in Connecticut. It is a wholly-owned subsidiary of
25	Defendant UBS AG.
26	47. Defendant Deutsche Bank Financial LLC is a limited liability company organized
27	under Delaware law. It is a subsidiary of Defendant Deutsche Bank, AG.
28	48. Defendant Citizens Bank, NA is a national banking association organized under

Rhode Island Law doing business in Rhode Island. It is a subsidiary of Citizens Financial Group, Inc., a wholly-owned subsidiary of Defendant Royal Bank of Scotland Group plc.

- 49. Defendant Citizens Bank of Massachusetts was merged into and subsequently operated as part of RBS Citizens, National Association in Providence, Rhode Island.
- 50. Defendant Citizens Bank of Pennsylvania is a national banking association organized under the laws of Pennsylvania and headquartered in Philadelphia, Pennsylvania. It is a subsidiary of Citizens Financial Group, Inc. a wholly-owned subsidiary of Defendant Royal Bank of Scotland Group plc.
- 51. Defendant RBS Citizens, NA, formerly known as Citizens Bank of Massachusetts, is a national banking association organized under the laws of Maryland and headquartered in Providence, Rhode Island.
- 52. The entities identified in paragraphs 27-52 are referred to collectively as the "Securities Dealer Defendants."
- 53. Each of the Securities Dealer Defendants joined and furthered the conspiracy by selling LIBOR-based instruments and securities at elevated prices and that paid depressed rates of interest as a result of the misconduct alleged herein, to the direct benefit of their corporate parents that manipulated LIBOR.
- 54. The LIBOR Panel Defendants agreed to manipulate LIBOR on behalf of, and reported this manipulation to, their respective corporate families. As a result, the entire corporate family was represented in these meetings and discussions by their agents and were parties to the agreements reached in them. Furthermore, to the extent that subsidiaries or affiliates within the corporate families sold LIBOR-based instruments and securities to buyers such as Plaintiffs, these subsidiaries and affiliates played a significant role in the conspiracy. Thus, all entities within the corporate families that were engaged in the setting of LIBOR or the marketing, sale and distribution of such LIBOR-based instruments and securities were active, knowing participants in the alleged conspiracy.

#### **FACTUAL ALLEGATIONS**

## A. <u>LIBOR Was The Touchstone Of The Represented Rates Of Return On The LIBOR-Based Instruments And Securities Plaintiffs And Other Investors Purchased During The Relevant Period.</u>

- 55. LIBOR is a set of reference or benchmark interest rates priced to different ranges of maturity, from overnight to one year. Thomson/Reuters calculates LIBOR each business day on behalf of the BBA, which first began setting LIBOR on January 1, 1986. The BBA establishes LIBOR based on the rates 16 major international banks, including the LIBOR Panel Defendants, reported as their costs of borrowing. The banks inform the BBA of their costs of borrowing funds at different maturity dates (e.g., one month, three months, six months). The BBA discards the upper four and lower four quotes and sets LIBOR by calculating the mean value of the remaining middle eight quotes, known as an "inter-quartile" methodology. The BBA then publishes LIBOR, also reporting the quotes on which it based the LIBOR calculation.
- 56. LIBOR serves a crucial role in the operation of financial markets. For example, market participants commonly set the interest rate on floating-rate notes as a spread against LIBOR (e.g., "LIBOR + [X] bps"). Market participants also use LIBOR as a basis to determine the correct rate of return on short-term fixed-rate notes. Additionally, the pricing and settlement of Eurodollar futures and options, the most actively traded interest rate futures contracts on the Chicago Mercantile Exchange, are based on the three-month LIBOR. LIBOR thus affects the pricing of trillions of dollars' worth of financial transactions. As alleged below, Plaintiffs purchased tens of billions of dollars worth of LIBOR-based instruments and securities from Defendants and other issuers during the Relevant Period.

#### B. <u>Defendants Manipulated LIBOR During The Relevant Period.</u>

57. Throughout the Relevant Period Defendants and other members of the U.S. dollar LIBOR panel conspired to suppress LIBOR below levels at which it would have been set had they accurately reported their costs of borrowing. As explained below, Defendants' scheme is evidenced in the aberrant behavior of LIBOR and the rates the LIBOR Panel Defendants reported, which tended to "bunch" near the bottom quartile of the collection of reported rates used to set LIBOR and did not properly correlate with other simultaneous economic measures of

COMPLAINT \_\_\_\_\_

Defendants' costs of borrowing, such as credit default swap ("CDS") insurance premiums and the Eurodollar Bid Rate.

#### 1. <u>Defendants Commenced Their Scheme In 2007 And Perpetuated It</u> <u>Amid Isolated Expressions of Concern By Some Market Participants.</u>

- 58. In November 2007, a concern arose among some in the U.K. banking community that the members of the U.S. dollar LIBOR panel, including the LIBOR Panel Defendants, might be understating their true costs of borrowing, thus causing LIBOR to be set artificially low. Some U.K. banks raised their concerns at a meeting of the Bank of England that month.
- 59. In response to those concerns, specifically "anecdotal evidence gathered from conversation with market participants ... that the rates quoted and paid by banks on their interbank borrowing tended to vary more than usual (and by more than what appears in the LIBOR panel) during the turbulence," the Bank for International Settlements ("BIS") in Spring 2008 produced a study of the U.S. dollar LIBOR ("USD-LIBOR"). Overnight-indexed swaps ("OIS") are viewed as virtually risk-free, so the positive difference between LIBOR and interest rates on those swaps should reflect the credit risk of the quoting banks. Specifically, the BIS examined two values: (i) the difference, or "spread," between USD-LIBOR and OIS; and (ii) the BIS compared the LIBOR-OIS spread to the cost of CDS insurance on the debt of the BBA panel banks. Absent manipulation, those two values should exhibit a stable relationship, because they both depend on the same thing: the credit risk of the quoting banks.
- 60. Contrary to that expectation, the BIS found an unusually "loose" relationship between CDS premiums and the LIBOR-OIS spread, beginning in August 2007 and continuing at least into 2008, when the BIS published its findings. During that time, CDS premiums led the LIBOR-OIS spread in an upward trend. In other words, the cost of CDS insurance on the debt of the panel banks increased more swiftly than the difference between LIBOR and interest rates on OIS, when the two values should have behaved similarly.
- 61. On May 29, 2008, <u>The Wall Street Journal</u> published the results of a study it had commissioned comparing the quotes of LIBOR panel banks with the contemporaneous cost of

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buying default insurance (i.e., a CDS) on the banks' debt.<sup>1</sup> The <u>Journal</u> found that beginning in January 2008, "the two measures began to diverge, with reported LIBOR rates failing to reflect rising default-insurance costs." The <u>Journal</u> further found that the widest gaps existed with respect to the LIBOR quotes of Citibank, WestLB, HBOS, JP Morgan and UBS.

- 62. The <u>Journal</u> also compared the banks' LIBOR quotes to their actual costs of borrowing in the commercial paper market. The <u>Journal</u> reported, for example, that in mid-April 2008, UBS paid 2.85% to borrow dollars for three months; but on April 16, 2008, UBS reported a borrowing cost of 2.73% to the BBA as its LIBOR reference quote.
- 63. The <u>Journal</u> further reported an uncanny equivalence between the banks' LIBOR quotes: the three-month borrowing rates the banks reported remained within a range of only 0.06 of a percentage point, even though at the time their CDS insurance costs (premiums) varied much more widely, reflecting the market's differing views as to the banks' creditworthiness. The <u>Journal</u> quoted Stanford University professor Darrell Duffie, who described the unity of the banks' LIBOR quotes as "far too similar to be believed." Calculating an alternate borrowing rate incorporating CDS spreads the <u>Journal</u> estimated that underreporting of LIBOR had a \$45 billion effect on the market, representing the amount borrowers (the banks) did not pay to lenders (investors in debt securities issued by the banks) that they would otherwise have had to pay.
- 64. In May 2008, following the <u>Journal</u>'s reports, Tim Bond, the head of assetallocation research at Barclays, admitted "the rates the banks were posting to the BBA became a little divorced from reality" during 2007-2008, adding:

We had one week in September where our treasurer, who takes his responsibilities pretty seriously, said, "Right, I've had enough of this, I'm going to quote the right rates". All we got for our pains was a series of media articles saying that we were having difficulty financing.<sup>2</sup>

65. In a report published mid-April 2008 entitled "Is LIBOR Broken?", Citibank's Scott Peng, an interest rate analyst, wrote "Libor at times no longer represents the level at which

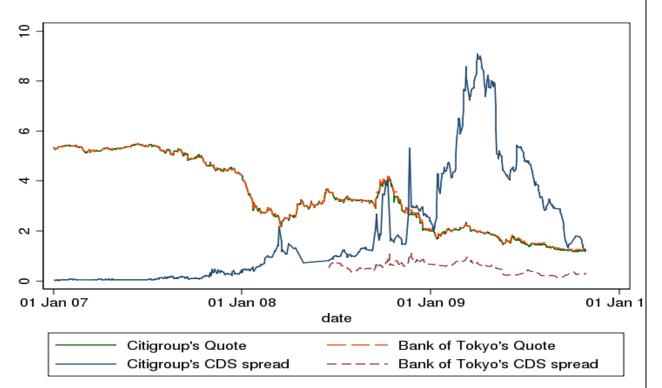
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<sup>&</sup>lt;sup>1</sup> Mollenkamp & Whitehouse, "Study Casts Doubt on Key Rate --- WSJ Analysis Suggests Banks May Have Reported Flawed Interest Data for LIBOR," <u>The Wall Street Journal</u>, May 29, 2008. <sup>2</sup> http://www.telegraph.co.uk/finance/newsbysector/banksandfinance/2790833/Libor-credibility-questioned-by-Barclays-strategist.html.

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1	banks extend loans to others." He concluded that LIBOR was suppressed by 30 basis points
2	("bps"). <sup>3</sup> Peng resigned approximately one year later. Reports of his resignation referenced his
3	disclosures about LIBOR. On April 18, 2008, Credit Suisse's William Porter, a credit strategist,
4	estimated an even greater suppression: 40 bps (as reported that day by the <u>Journal</u> ).
5	66. On April 3, 2008, the Bank of England money-market committee held a meeting
6	of U.K. banks. The minutes of that meeting state: "U.S. Dollar Libor rates had at times appeared
7	lower than actual traded interbank rates."
8	67. Right after the <u>Journal</u> 's original April 16, 2008 article, the LIBOR panel banks
9	raised their quotes, causing LIBOR to log its biggest increase since August 2007, falsely and
10	misleadingly signaling that any improper reporting of false rates that may have previously
11	occurred had ended.
12	2. The Discrepancy Between Defendants' Reported LIBOR Quotes And Their CDS Spreads Evinces Defendants' Improper Scheme.
13	68. Despite the reporting in 2008 described above, the LIBOR Panel Defendants
14	continued to give LIBOR quotes that in fact deviated from their costs of borrowing as reflected in
15	CDS spreads. Citibank, for example, reported rates virtually identical to those of the Bank of
16	Tokyo-Mitsubishi, another U.S. dollar LIBOR panel member, even though the banks had vastly
17	different costs of borrowing, as implied by the respective costs of CDS insurance on their debt.
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27	3
28	<sup>3</sup> 100 basis points equal 1%.





69. Indeed, during much of 2009, Citibank's panel quote was, anomalously, *lower* than the premiums on its CDS, which if true would mean anyone lending to Citibank at interbank rates would, after purchasing CDS insurance, incur a 5% *loss*. That discrepancy contravenes basic rules of economics and finance, thus indicating that Citibank underreported its borrowing costs to the BBA.

## 3. <u>Deviations Among Banks Participating In The Same Currencies Indicates</u> That Defendants Manipulated LIBOR.

70. The LIBOR Panel Defendants' reported rates also displayed inexplicable ranking anomalies. Specifically, the LIBOR Panel Defendants reported lower rates on USD-LIBOR than did their colleagues on the panel, yet, for other currencies, provided higher rates than did those same other banks. Both Bank of America and Bank of Tokyo, for instance, quoted rates for the USD-LIBOR and Yen-LIBOR during the period under study, yet Bank of America quoted a lower rate than Bank of Tokyo on USD LIBOR and a *higher* rate than Bank of Tokyo on Yen-LIBOR. Other banks suspected of rate manipulation displayed similar anomalies across currencies, as the graphs below demonstrate. Citibank, for example, often reported rates at the top of the Yen-LIBOR scale while simultaneously quoting rates at the bottom of the USD-LIBOR

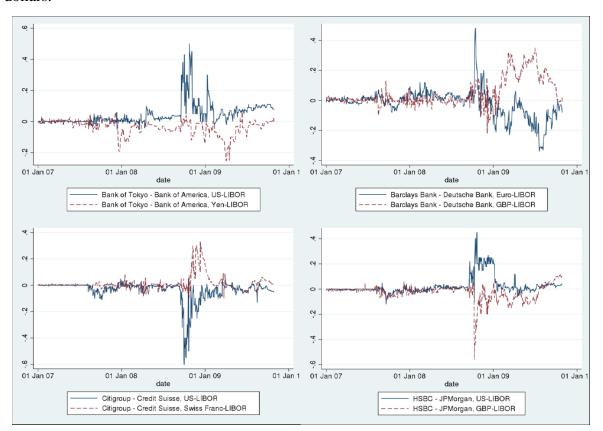
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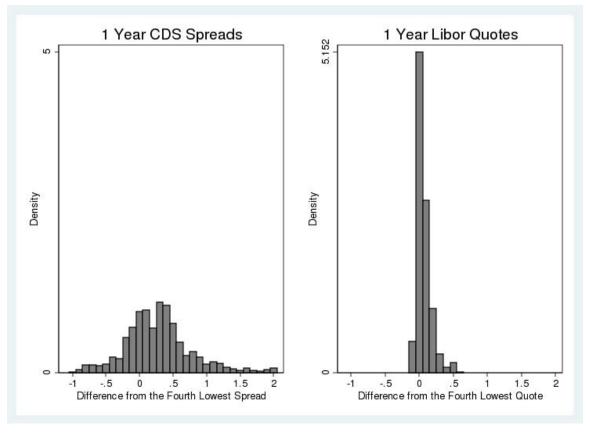
scale. Those discrepancies make no economic sense: an enormous financial institution like Citibank is not substantially more or less creditworthy for purposes of borrowing yen versus dollars.



#### 4. Quote-Bunching

71. The LIBOR Panel Defendants' LIBOR quotes also demonstrate anomalous "bunching" around the fourth-lowest rate submitted by the 16 reference banks to the BBA every day. As the graphs below demonstrate, during the Relevant Period the rates reported by the LIBOR Panel Defendants tended to "bunch" around the fourth-lowest quote much more commonly than the CDS spreads of the banks tended to "bunch" around the fourth-lowest spread. That discrepancy defies common economic reasoning, which indicates that the distribution of rates and CDS spreads should be the same or very similar. The rates reported by Citibank and Bank of America, in particular, often tended to be identical to the fourth-lowest quote.

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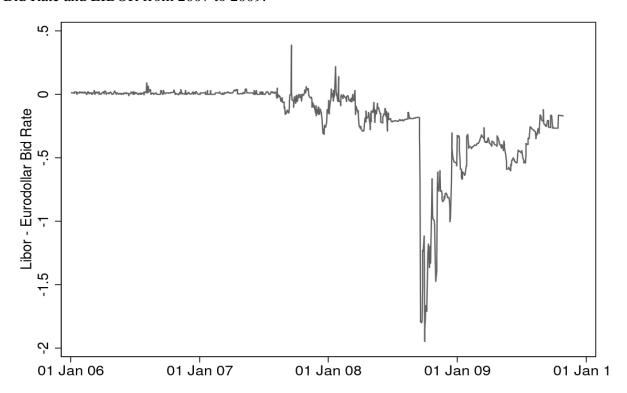
72. Given the method by which the BBA calculates LIBOR—discarding the highest and lowest reported rates and averaging the remainder—that high concentration around the fourth-lowest rate is exactly what would occur if a number of banks sought in concert to depress LIBOR.

## 5. <u>The Anomalous Eurodollar Bid Rate-LIBOR Spread Beginning After August 2007 Also Reflects Defendants' Scheme.</u>

73. Defendants' conduct also caused LIBOR to break its historic—and economically dictated—relationship with the Eurodollar Bid Rate. "Eurodollars" are time-deposits for dollars located outside the United States. The "Eurodollar Bid Rate" is the rate of interest offered on such deposits. In other words, it is the rate offered to attract dollars, whereas LIBOR is, essentially, the rate asked of a party seeking dollars. Thus, before August 2007, the previous day's Eurodollar Bid Rate was closely aligned with, and was a good predictor of, LIBOR. The Eurodollar Bid Rate had usually tracked 6-12 bps below LIBOR, suggesting something like a bid-ask spread. Thus, if, hypothetically, the Eurodollar Bid Rate were 2.5%, one would expect LIBOR that same day to fall between 2.56% and 2.62%.

74. After August 2007, however, that relationship broke down: the spread inverted, with LIBOR skewing lower than the Eurodollar Bid Rate by substantial amounts through 2009. The Eurodollar Bid Rate no longer predicted LIBOR; the prior-day's LIBOR became a much better predictor. An analysis of the Eurodollar Bid Rate over time implies that LIBOR continued to be understated by as much as 30-40 basis points through 2009.

75. The following shows the breakdown of the relationship between the Eurodollar Bid Rate and LIBOR from 2007 to 2009.



#### C. <u>Defendants Possessed Strong Incentives to Manipulate LIBOR.</u>

76. Defendants each had a substantial financial incentive to manipulate LIBOR because each had billions of dollars in exposures to movements in interest rates. Citibank, Bank of America and JPMorgan, for instance, reported billions of dollars (notional) in interest rate swaps during the period under study; even a small unhedged exposure to interest rates would have had a substantial effect on revenues. Indeed, all three banks reported increased net interest revenues in the first quarter of 2009, when LIBOR fell dramatically. Similarly, in 2009 Citibank reported it would make \$936 million in net interest revenue if rates would fall by 25 bps per quarter over the next year and \$1.935 billion if they fell 1% instantaneously. JP Morgan also

reported significant exposure to interest rates in 2009: it predicted that if interest rates increased by 1%, it would lose over \$500 million. HSBC and Lloyds also predicted they would earn hundreds of millions of additional dollars in 2008-2009 in response to lower interest rates, and lose comparable amounts in response to higher rates. These banks collectively earned billions in net interest revenues during the Relevant Period. Underreporting the banks' costs of borrowing also had the benefit of disguising the true risks to their solvency and liquidity during a time of economic crisis and intense political pressure.

#### D. <u>Defendants' Misconduct Has Incited Numerous Pending Government Investigations.</u>

- 77. Numerous regulators, professional organizations, analysts and news agencies recently have begun investigating the LIBOR Panel Defendants' reported LIBOR rates.
- 78. On March 15, 2011, UBS disclosed that it had received subpoenas from the SEC, the Commodity Futures Trading Commission ("CFTC") and the DOJ seeking information concerning "whether there were improper attempts by UBS, either acting on its own or together with others, to manipulate LIBOR at certain times." UBS reported that the Japanese Financial Supervisory Agency also requested information relating to UBS's LIBOR self-reporting.
- 79. On March 15, 2011, the *Financial Times* reported that the U.K.'s Financial Services Authority ("FSA") had requested similar information from UBS.
- 80. The *Financial Times* also reported that Bank of America, Citibank and Barclays had received subpoenas from the FSA and that "[a]ll the [BBA] panel members are believed to have received at least an informal request for information[.]"
- 81. Lloyds Banking Group, Barclays, and RBS have also disclosed that they are subjects of the FSA's investigation.
- 82. On July 26, 2011, news sources reported that UBS had disclosed that it had received a grant of conditional leniency from the DOJ in exchange for cooperating with the DOJ's investigation into LIBOR manipulation. UBS has received conditional leniency pursuant to the Antitrust Criminal Penalties Enhancement and Reform Act and the DOJ's Corporate Leniency Policy. Under that policy, the DOJ only grants leniency to corporations that report actual illegal activity.

## E. <u>Plaintiffs Have Suffered Significant Harm As A Result of Defendants' Misconduct.</u>

- 83. Throughout the Relevant Period, Defendants' manipulation of LIBOR caused damage to Plaintiffs. All told, Defendants' conduct affected the value of tens of billions of dollars in LIBOR-based instruments and securities Plaintiffs held or purchased. Most of those securities and instruments fell into one of the following categories.
- 84. Floating-rate notes and other LIBOR-based instruments and securities sold or issued to Plaintiffs by Defendants. Throughout the Relevant Period, Plaintiffs bought floating-rate notes from and issued by Defendants. These notes paid a rate of return based on LIBOR. Defendants' suppression of LIBOR caused Plaintiffs to receive lower returns on these notes than they would have if LIBOR had been properly set. Plaintiffs relied on the accuracy of LIBOR in undertaking these transactions.
- 85. Floating-rate notes and other LIBOR-based instruments and securities sold or issued to Plaintiffs by entities other than Defendants. Throughout the Relevant Period, Plaintiffs bought floating-rate notes from and issued by entities other than Defendants, e.g. short-term commercial paper. As is well-known to sophisticated market participants like Defendants, these notes are affected by, and pay returns based on, LIBOR. Defendants' suppression of LIBOR caused Plaintiffs to receive lower returns on these notes than they would have if LIBOR had been properly set. Plaintiffs relied on the accuracy of LIBOR in undertaking these transactions.
- 86. Fixed-rate notes and other LIBOR-based instruments and securities sold or issued to Plaintiffs by Defendants. Throughout the Relevant Period, Plaintiffs bought fixed-rate notes from and issued by Defendants. These notes paid a fixed rate of return. However, the price of these notes and the fixed rate or return were determined based on LIBOR. Defendants' suppression of LIBOR caused Plaintiffs to receive lower returns on these notes and/or pay more for them than they would have if LIBOR had been properly set. Plaintiffs relied on the accuracy of LIBOR in undertaking these transactions.
- 87. <u>Fixed-rate notes and other LIBOR-based instruments and securities sold or issued to Plaintiffs by entities other than Defendants.</u> Throughout the Relevant Period, Plaintiffs bought

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fixed-rate notes from and issued by entities other than Defendants. As is well-known to sophisticated market participants like Defendants, these notes are priced off of, and pay returns based on, LIBOR. Defendants' suppression of LIBOR caused Plaintiffs to receive lower returns on these notes than they would have if LIBOR had been properly set.

#### FRAUDULENT CONCEALMENT

88. Plaintiffs had neither actual nor constructive knowledge of the facts supporting their claims for relief despite diligence in trying to discover the pertinent facts. Plaintiffs did not discover, and could not have discovered through the exercise of reasonable diligence, the existence of the conspiracy alleged herein until 2011, when investigations by the DOJ and other antitrust regulators became public. Defendants engaged in a secret conspiracy that did not give rise to facts that would put Plaintiffs on inquiry notice that there was a conspiracy to manipulate LIBOR.

#### **CLAIMS FOR RELIEF**

#### FIRST CLAIM FOR RELIEF

#### Violation of Section 1 of the Sherman Act, 15 U.S.C. § 1

- 89. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 90. Defendants entered into and engaged in a conspiracy in unreasonable restraint of trade in violation of Section 1 of the Sherman Act, 15 U.S.C. § 1.
- 91. During the Relevant Period, Defendants controlled what LIBOR rate would be reported and therefore controlled prices in the market for securities and contracts paying returns based on LIBOR. Defendants competed in this market.
- 92. The conspiracy consisted of a continuing agreement, understanding or concerted action between and among Defendants and their co-conspirators in furtherance of which Defendants fixed, maintained or made artificial prices for LIBOR-based instruments and securities. Defendants' conspiracy constitutes a *per se* violation of the federal antitrust laws and is, in any event, an unreasonable and unlawful restraint of trade.

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1	93. Defendants' conspiracy, and the resulting impact on the market for LIBOR-based
2	instruments and securities, occurred in and affected interstate and international commerce.
3	94. As a proximate result of Defendants' unlawful conduct, Plaintiffs have suffered
4	injury to their business or property.
5	95. Plaintiffs are entitled to treble damages for the violations of the Sherman Act
6	alleged herein.
7	SECOND CLAIM FOR RELIEF
8	Interference with Economic Advantage (under California Law)
9	96. Plaintiffs incorporate by reference and reallege the preceding allegations as though
10	fully set forth herein.
11	97. As set forth in this Complaint, Defendants manipulated LIBOR in violation of
12	federal and state law.
13	98. An economic relationship existed between Plaintiffs and issuers of LIBOR-based
14	instruments and securities, which obligated the issuers to make payments to Plaintiffs at a rate
15	dependent on LIBOR.
16	99. Defendants' unlawful manipulation of LIBOR interfered with and disrupted that
17	relationship by defeating the parties' expectations that LIBOR would be set honestly and
18	accurately and would provide a fair benchmark for those securities. As a result, Plaintiffs
19	received lower payments on those securities than they otherwise would have, and overpaid for the
20	securities, and were damaged thereby.
21	100. Defendants acted with the knowledge that interference or disruption of Plaintiffs'
22	relationships with issuers of securities indexed to LIBOR were certain or substantially certain to
23	result from Defendants' unlawful manipulation of LIBOR.
24	THIRD CLAIM FOR RELIEF
25	Violation of Section 17200 of the California Business and Professions Code (Unfair Business
26	Practices)  101. Defendants have engaged in fraudulent, unfair and illegal conduct in violation of
27	Section 17200 of the California Business and Professions Code ("Section 17200"). Defendants'
28	2000 1, 200 of the Camorina Basiness and Professions Code ( Section 1, 200 ). Belefidants

conduct was substantially injurious to Plaintiffs.

- 102. Defendants' business acts and practices, as alleged herein, constitute—and still constitute—a continuous course of unfair competition by means of unfair, unlawful or fraudulent business acts or practices in violation of Section 17200, including the following:
  - a. the violations of the antitrust, securities, wire fraud, mail fraud, bank fraud, racketeering and other laws as set forth herein;
  - b. Defendants' unfair business acts and practices, which induced investors, including Plaintiffs, to purchase and retain the LIBOR-based instruments and securities Defendants or others issued based on falsely-set LIBOR rates, and Defendants' materially false and misleading statements about their costs of borrowing, made with knowledge or reckless disregard that they were materially false or misleading when made.
- 103. Defendants' business acts and practices, as alleged herein, have caused Plaintiffs to purchase and retain the subject LIBOR-based instruments and securities and, as a result, to suffer losses.
- 104. Plaintiffs are entitled to full relief, including full restitution or disgorgement of all revenues, earnings, profits, compensation and benefits Defendants may have obtained as a result of such business, acts or practices, and an injunction mandating that Defendants cease and desist from engaging in the practices described herein.

#### **FOURTH CLAIM FOR RELIEF**

## Fraud, Deceit and Concealment (under Sections 1572, 1709 and 1710 of the California Civil Code)

- 105. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 106. Plaintiffs purchased LIBOR-based instruments and securities issued by Defendants and other entities. Those included floating-rate notes where Defendants paid interest rates based on LIBOR, and fixed-rate notes where the parties determined the fixed rate of interest by referencing LIBOR.

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securities Plaintiffs purchased in offerings during the Relevant Period.

- 116. Each Defendant filed registration statements and other related documents in connection with each of the subject offerings.
- 117. Those registration statements and other related documents contained materially false statements of fact, or omitted to state facts necessary to make the statements therein not misleading. Specifically, the documents omitted to state that Defendants, as set forth above, had manipulated LIBOR in a downward direction by providing inaccurate quotes to the BBA and that Defendants perpetuated an ongoing scheme to continue their manipulation. Moreover, representations in the subject registration statements and related documents that the interest rates for the subject securities would be based on LIBOR were false or misleading as a result of Defendants' manipulation of LIBOR. Thus references to "LIBOR" in those documents constitute affirmative misstatements.
- 118. None of the Defendants made a reasonable investigation or possessed reasonable grounds to believe that the statements contained in the registration statements were true or that there was no omission of material facts necessary to make the statements made therein not misleading.
- 119. By reason of the conduct herein alleged, each Defendant violated Section 11 of the Securities Act.
- 120. As a direct and proximate result of Defendants' acts and omissions in violation of the Securities Act, the prices or values of the notes and other securities sold in the subject offerings were artificially inflated, and Plaintiffs suffered substantial damage in connection with their ownership of those securities.
- 121. As issuers of the subject securities, each Defendant is strictly liable to Plaintiffs for the material omissions identified above.
- 122. Plaintiffs obtained the subject securities without knowledge of the facts concerning the misstatements or omissions alleged herein.
- 123. This action is brought within one year after discovery of the untrue statements and omissions should have been made through the exercise of reasonable diligence, and within three

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years of the effective date of the subject registration statements.

124. Plaintiffs are entitled to damages under Section 11 from each Defendant, as measured by the provisions of Section 11(e).

#### SIXTH CLAIM FOR RELIEF

#### Violation of Section 12(a)(2) of the Securities Act of 1933

- 125. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 126. For purposes of this claim, Plaintiffs expressly disclaim and exclude any allegations that could be construed as alleging fraud or intentional or reckless misconduct, as this cause of action is based expressly on claims of strict liability or negligence under the Securities Act.
- 127. Defendants were sellers, offerors, underwriters or solicitors of sales of securities issued by Defendants to Plaintiffs through prospectuses or oral communications during the Relevant Period.
- 128. The prospectuses or oral communications contained untrue statements of material facts, omitted to state other facts necessary to make the statements made not misleading, and concealed and failed to disclose material facts. Defendants' actions of solicitation included participating in the preparation of the false and misleading prospectuses or oral communications.
- 129. Defendants owed to the purchasers of the subject securities, including Plaintiffs, the duty to make a reasonable and diligent investigation of the statements contained in the prospectuses or oral communications, to insure that such statements were true and that there was not omission to state a material fact required to be stated in order to make the statements contained therein not misleading. Defendants knew of, or in the exercise of reasonable care should have known of, the misstatements and omissions contained in the prospectuses or oral communications, as set forth above.
- 130. Plaintiffs purchased or otherwise acquired securities pursuant to or traceable to the defective prospectuses or oral communications. Plaintiffs did not know, nor in the exercise of

reasonable diligence could have known, of the untruths and omissions.

- 131. Plaintiffs hereby offer to tender to Defendants those securities Plaintiffs continue to own, in return for the considerations paid for those securities, together with interest thereon.
- 132. By reason of the conduct alleged herein, Defendants violated, or controlled a person who violated, Section 12(a)(2) of the Securities Act. Accordingly, Plaintiffs have the right to rescind and recover the consideration paid for the subject securities and hereby elect to rescind and tender those securities to Defendants. Plaintiffs are entitled to rescissionary damages with respect to those subject securities they have sold.
- 133. Less than three years have elapsed from the time that the securities upon which this count is brought were sold to the public to the time of the filing of this action. Less than one year has elapsed from the time when Plaintiffs discovered or reasonably could have discovered the facts upon which this count is based to the time of the filing of this action.

#### SEVENTH CLAIM FOR RELIEF

#### Violation of Section 15 of the Securities Act of 1933, 15 U.S.C. § 770

- 134. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 135. This cause of action is being brought under Section 15 of the Securities Act, 15 U.S.C. §770, against the LIBOR Panel Defendants. This Count is based solely on strict liability and negligence, and does not sound in fraud. Any allegations of fraud or fraudulent conduct or motive are specifically excluded. For purposes of asserting this and its other claims under the Securities Act, Plaintiffs do not allege that the LIBOR Panel Defendants acted with intentional, reckless or otherwise fraudulent intent.
- 136. Each of the LIBOR Panel Defendants, by virtue of its position as a parent company or otherwise controlling entity of one or more of the Securities Dealer Defendants, was a control person of one or more of the Securities Dealer Defendants.
- 137. As a result, the LIBOR Panel Defendants are liable under Section 15 of the Securities Act for the Securities Dealer Defendants' primary violations of Sections 11 or 12(a)(2)

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of the Securities Act.

#### EIGHTH CLAIM FOR RELIEF

#### <u>Violation of Section 10(b) of the Securities Exchange Act of 1934 and SEC Rule 10b-5</u> Thereunder

- 138. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 139. Beginning in 2007, Defendants carried out a plan, scheme and course of conduct that was intended to and did: (i) deceive the investing public, including Plaintiffs, as alleged herein; and (ii) cause Plaintiffs to purchase securities at artificially inflated prices. In furtherance of their unlawful scheme, plan and course of conduct, Defendants, and each of them, took the actions set forth herein.
- 140. Defendants (a) employed devices, schemes, and artifices to defraud; (b) made untrue statements of material fact or omitted to state material facts necessary to make the statements not misleading; and (c) engaged in acts, practices and a course of business that operated as a fraud and deceit on the purchasers of the their securities in an effort to cause LIBOR to be set at an artificially low rate, which in turn allowed Defendants to pay lower interest rates on the notes and other securities Plaintiffs acquired from Defendants and other issuers, in violation of Section 10(b) of the Exchange Act and Rule 10b-5 thereunder.
- 141. Defendants, directly and indirectly, by the use, means or instrumentalities of interstate commerce or of the mails, engaged and participated in a continuous course of conduct to conceal adverse material information about the manipulation of LIBOR as specified herein.
- 142. Defendants employed devices, schemes and artifices to defraud while in possession of material adverse non-public information, and engaged in acts, practices and a course of conduct as alleged herein in an effort to secretly manipulate LIBOR, which included the making of, or participation in the making of, untrue statements of material facts and omitting to state material facts necessary to make Defendants' statements during the Relevant Period—including their representations that the rates of the securities Defendants sold to Plaintiffs were based on LIBOR—in the light of the circumstances under which they were made, not misleading,

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as set forth more particularly herein. Moreover, Defendants engaged in transactions, practices and a course of business that operated as a fraud and deceit upon the purchasers of the subject securities during the Relevant Period, including Plaintiffs.

- 143. Defendants had actual knowledge of the misrepresentations and omissions of material facts set forth herein, or acted with reckless disregard for the truth in that they failed to ascertain and to disclose such facts, even though such facts were available to Defendants. Defendants perpetrated such material misrepresentations or omissions knowingly or recklessly and for the purpose and effect of concealing Defendants' manipulation of LIBOR from the investing public, including Plaintiffs, and allowing Defendants to reap improper gains by failing to pay to Plaintiffs the true (higher) rates on the subject securities.
- 144. As a result of Defendants' dissemination of materially false and misleading information and their failure to disclose material facts, as set forth above, Defendants caused LIBOR to be artificially low during the Relevant Period. The artificially depressed LIBOR rates caused the interest rates on the subject securities (which were based on the artificially low LIBOR rates) to be correspondingly, and artificially, low, which deprived Plaintiffs of returns they otherwise would have realized on those securities. In ignorance of those facts, and reasonably relying directly or indirectly on Defendants' false and misleading statements, or on the integrity of the market in which the securities traded, or on the absence of material adverse information that Defendants knew or recklessly disregarded but was not disclosed by Defendants during the Relevant Period, Plaintiffs acquired notes and other LIBOR-based securities during the Relevant Period and received lower payments on those securities than they otherwise would have.
- 145. At the time of said misrepresentations and omissions, Plaintiffs were unaware the misrepresentations and omissions were false or misleading, and believed them to be true. Had Plaintiffs known the truth regarding Defendants' manipulation of LIBOR, which Defendants did not disclose, Plaintiffs would not have purchased or otherwise acquired the subject securities, or at least would have demanded appropriately higher interest rates on those securities.
- 146. As a direct and proximate result of Defendants' wrongful conduct, Plaintiffs suffered damages in connection with their purchases of the subject securities during the Relevant

Period.

147. This action was filed within two years of discovery of the facts constituting the violation and within five years of the violation.

#### NINTH CLAIM FOR RELIEF

#### Violation of Section 20(a) of the Securities Exchange Act of 1934

- 148. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- Defendants within the meaning of Section 20(a) of the Exchange Act as alleged herein. Each of the LIBOR Panel Defendants, by virtue of its position as a parent company or otherwise controlling entity of one or more of the Securities Dealer Defendants, was a control person of one or more of the Securities Dealer Defendants, possessing the power and authority to cause one or more of the Securities Dealer Defendants to engage in the wrongful conduct complained of herein. The LIBOR Panel Defendants were provided with or had unlimited access to copies of the statements alleged by Plaintiffs to be misleading prior to and/or shortly after those statements were issued and had the ability to prevent the issuance of the statements or cause the statements to be corrected.
- Defendants) each violated Section 10(b) and Rule 10b-5 by their acts and omissions as alleged in this Complaint. By reason of such conduct, the LIBOR Panel Defendants are liable under Section 20(a) of the Exchange Act. As a direct and proximate result of Defendants' wrongful conduct, Plaintiffs suffered damages in connection with their purchases of the subject securities during the Relevant Period.

#### TENTH CLAIM FOR RELIEF

## <u>Violation of the Racketeer Influenced and Corrupt Organizations Act ("RICO"), 18 U.S.C.</u> §§ 1961 et seq.

151. Plaintiffs incorporate by reference and reallege the preceding allegations as though

#### Defendants Engaged In Conduct Actionable Under RICO.

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- 152. 18 U.S.C. § 1962(c) makes it illegal for "any person employed by or associated with any enterprise engaged in, or the activities of which affect, interstate or foreign commerce, to conduct or participate, directly or indirectly, in the conduct of such enterprise's affairs through a pattern of racketeering activity or collection of unlawful debt."
- 18 U.S.C. § 1962(d), in turn, makes it "unlawful for any person to conspire to 153. violate any of the provisions of subsection (a), (b), or (c) of this section."
- 154. Under 18 U.S.C. § 1961(1), and as applicable to Section 1962, "racketeering activity" means (among other things) acts indictable under certain sections of Title 18, including 18 U.S.C. § 1341 (relating to mail fraud), 18 U.S.C. § 1343 (relating to wire fraud), and 18 U.S.C. § 1344 (relating to financial institution fraud).
- 155. 18 U.S.C. § 1961(5) provides that, to constitute a "pattern of racketeering activity," conduct "requires at least two acts of racketeering activity, one of which occurred after the effective date of this chapter and the last of which occurred within ten years (excluding any period of imprisonment) after the commission of a prior act of racketeering activity."
- 18 U.S.C. § 1961(3) defines "person" as "any individual or entity capable of 156. holding a legal or beneficial interest in property," and 18 U.S.C. § 1961(4) defines "enterprise" as "any individual, partnership, corporation, association, or other legal entity, and any union or group of individuals associated in fact although not a legal entity."
- 157. 18 U.S.C. § 1341, the mail fraud statute invoked by 18 U.S.C. § 1961(1) as a predicate act, makes it unlawful to have "devised or intend[ed] to devise any scheme or artifice to defraud, or for obtaining money or property by means of false or fraudulent pretenses, representations, or promises, or to sell, dispose of, loan, exchange, alter, give away, distribute, supply, or furnish or procure for unlawful use any counterfeit or spurious coin, obligation, security, or other article, or anything represented to be or intimated or held out to be such counterfeit or spurious article, for the purpose of executing such scheme or artifice or attempting so to do, places in any post office or authorized depository for mail matter, any matter or thing

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whatever to be sent or delivered by the Postal Service, or deposits or causes to be deposited any matter or thing whatever to be sent or delivered by any private or commercial interstate carrier, or takes or receives therefrom, any such matter or thing, or knowingly causes to be delivered by mail or such carrier according to the direction thereon, or at the place at which it is directed to be delivered by the person to whom it is addressed, any such matter or thing, shall be fined under this title or imprisoned not more than 20 years, or both. If the violation affects a financial institution, such person shall be fined not more than \$1,000,000 or imprisoned not more than 30 years, or both."

158. 18 U.S.C. § 1343, the wire fraud statute invoked by 18 U.S.C. § 1961(1) as a predicate act, provides that "[w]hoever, having devised or intending to devise any scheme or artifice to defraud, or for obtaining money or property by means of false or fraudulent pretenses, representations, or promises, transmits or causes to be transmitted by means of wire, radio, or television communication in interstate or foreign commerce, any writings, signs, signals, pictures, or sounds for the purpose of executing such scheme or artifice, shall be fined under this title or imprisoned not more than 20 years, or both."

159. 18 U.S.C. § 1344, the federal bank fraud statute invoked by 18 U.S.C. § 1961(1) as a predicate act, states:

Whoever knowingly executes, or attempts to execute, a scheme or artifice –

- 1. to defraud a financial institution, or
- 2. to obtain any of the moneys, funds, credits, assets, securities, or other property owned by, or under the custody or control of, a financial institution, by means of false or fraudulent pretenses, representations, or promises shall be fined not more than \$1,000,000 or imprisoned for not more than 30 years, or both.
- 160. At all relevant times, Defendants, including the employees who conducted Defendants' affairs through illegal acts (including by communicating false interest rate quotes to the BBA or directing other employees to do so) were "person[s]" within the meaning of 18 U.S.C. § 1961(4), with a definable corporate structure and a hierarchy of corporate direction and control.
  - 161. At all relevant times, Plaintiffs were "person[s]" within the meaning of 18 U.S.C.

§ 1961(3).

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the common purpose of the enterprise.

#### **Defendants Formed A RICO Enterprise.**

Defendants' collective association, including through the LIBOR Panel

Defendants' participation together as members of the BBA's U.S. Dollar LIBOR panel, constitutes the RICO enterprise in this case. Every member of the enterprise participated in the process of misrepresenting their costs of borrowing to the BBA. Using those false quotes to cause the BBA to set LIBOR artificially low, thereby allowing Defendants to increase their net interest revenues by making artificially low payments to investors such as Plaintiffs, constitutes

#### The Enterprise Has Perpetrated A Continuing Practice Of Racketeering.

- 163. For at least four years before this Complaint was filed, Defendants, in concert, made false statements to the BBA for the purpose and with the effect of manipulating LIBOR to be lower than it otherwise would have been. Defendants did so for the purpose and with the effect of decreasing their payments to investors such as Plaintiffs and increasing their net interest revenues. Defendants earned hundreds of millions, if not billions, of dollars in wrongful profits as a result, which they shared with the employees who perpetrated the scheme. The conduct of every party involved in the scheme is hardly an isolated occurrence that resulted in one fraudulent charge.
- 164. In perpetrating the fraudulent scheme, each Defendant directly or indirectly through its corporate structure has designed and implemented a uniform scheme to manipulate LIBOR. Defendants' daily making and communicating of quotes to the BBA comprise one common, uniform nearly identical system of procedures used in virtually an identical way every day.
- 165. For at least the past four years, Defendants have knowingly, intentionally or recklessly engaged in an ongoing pattern of racketeering under 18 U.S.C. § 1962(c) by committing the predicate acts of mail fraud within the meaning of 18 U.S.C. § 1341, wire fraud within the meaning of 18 U.S.C. § 1343, and bank fraud within the meaning of 18 U.S.C. § 1344(2), by knowingly and intentionally implementing the scheme to make false statements

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about their costs of borrowing, to manipulate LIBOR, which allowed Defendants to reap unlawful profits.

166. Defendants have committed the predicate act of mail fraud under 18 U.S.C. § 1341, thus triggering Section 1962(c) liability, by devising or intending to "devise a scheme or artifice to defraud" purchasers and holders of notes and other securities, and "for the purpose of executing such scheme or artifice or attempting so to do," placed or knowingly caused to be placed in a post office or authorized depository for mail matter, documents or packages to be sent or delivered by the Postal Service or a private or commercial interstate carrier, or received from those entities such documents or packages, including: (i) documents offering for sale notes and other securities and (ii) correspondence regarding offerings of notes and other securities (the conduct described in this paragraph is referred to as the "Mail Fraud").

- 167. On information and belief, the Mail Fraud is the result of Defendants "having devised or intended to devise a scheme or artifice to defraud" holders of notes and other securities, for the purpose of obtaining money from those holders of notes and other securities through "false or fraudulent pretenses, representations, or promises."
- By devising the scheme or artifice to defraud consumers as described herein, and 168. for obtaining money from holders of notes and other securities through "false or fraudulent pretenses, representations, or promises" about LIBOR-based notes and other securities, Defendants transmitted or caused to be transmitted by means of "wire communication in interstate or foreign commerce, . . . writings, signs, signals, [and] pictures," "for the purpose of executing such scheme or artifice," including by: (i) transmitting documents offering notes and other securities for sale; (ii) transmitting phony statements about their costs of borrowing; (iii) transmitting e-mail communications relating to the process of determining, making or transmitting phony statements about their borrowing costs; (iv) collecting funds from Plaintiffs via electronic fund transfers or electronic communication with Plaintiffs' bank or credit card institution; or (v) transmitting payments to Plaintiffs.
- In addition to that conduct, Plaintiffs are informed and believe Defendants used the 169. mails and wires in conjunction with reaching their agreement to make false statements about their

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costs of borrowing, to manipulate LIBOR.

170. Plaintiffs do not base their RICO claims on any conduct that would have been actionable as fraud in the purchase or sale of securities.

#### **The Racketeering Scheme Affected Interstate Commerce.**

- 171. Through the racketeering scheme described above, Defendants used the enterprise to improperly increase their profits to the detriment of holders of notes and other securities, who resided in different states.
- 172. Plaintiffs' allegations satisfy RICO's "interstate commerce" element because the racketeering claims alleged herein arise out of, and are based on, Defendants' use of the Internet or the mails across state lines as well as agreements between entities in different states to manipulate LIBOR. Using those interstate channels to coordinate the scheme and transmit fraudulent statements to Plaintiffs across state lines satisfies RICO's requirement of an effect on interstate commerce.

#### **Defendants Conspired To Violate RICO.**

- 173. Apart from constructing and carrying out the racketeering scheme detailed above, Defendants conspired to violate RICO, constituting a separate violation of RICO under 18 U.S.C. § 1962(d).
- 174. The fraudulent scheme, as set forth above, alleges a violation of RICO in and of itself.
- 175. Defendants organized and implemented the scheme, and ensured it continued uninterrupted by concealing their manipulation of LIBOR from investors, including Plaintiffs.
- other securities of millions of dollars of interest, yet each Defendant remained a participant despite the fraudulent nature of the enterprise. At any point while the scheme has been in place, any of the participants could have ended the scheme by abandoning the conspiracy and notifying the public and law enforcement authorities of its existence. Rather than stopping the scheme, however, the members of the enterprise deliberately chose to continue it, to the direct detriment of investors such as Plaintiffs.

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#### Plaintiffs Suffered Injury Resulting From The Pattern of Racketeering Activity.

- 177. Because Plaintiffs unknowingly paid money to Defendants for notes and other securities that paid interest at a manipulated rate, and in fact collected less interest than they would have absent the conspiracy, Plaintiffs are direct victims of Defendants' wrongful and unlawful conduct. Plaintiffs' injuries were direct, proximate, foreseeable and natural consequences of Defendants' conspiracy; indeed, those effects were precisely why the scheme was concocted. In making payments to Defendants, Plaintiffs gave money in the custody or control of financial institutions. There are no independent factors that account for Plaintiffs' economic injuries, and the loss of money satisfies RICO's injury requirement.
- 178. The pattern of racketeering activity, as described in this Complaint, is continuous, ongoing and will continue unless Defendants are enjoined from continuing their racketeering practices. Defendants have consistently demonstrated their unwillingness to discontinue the illegal practices described herein, and they continue their pattern of racketeering as of the filing of this Complaint.
- 179. Plaintiffs are entitled to recover treble damages for the injuries they have sustained, according to proof, as well as restitution and costs of suit and reasonable attorneys' fees in accordance with 18 U.S.C. § 1964(c).
- 180. As a direct and proximate result of the subject racketeering activities, Plaintiffs are entitled to an order, in accordance with 18 U.S.C. § 1964(a), enjoining and prohibiting Defendants from further engaging in their unlawful conduct.

#### **ELEVENTH CLAIM FOR RELIEF**

#### Violation of Sections 25400 and 25401 of the California Corporations Code

- 181. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 182. Defendants, and each of them, acting individually and through a scheme and conspiracy, directly and indirectly, induced Plaintiffs' purchase and retention of the subject LIBOR-based instruments and securities by circulating or disseminating, in or from California, information for the purpose of inducing Plaintiffs to purchase and hold LIBOR-based instruments

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and securities. Defendants omitted to inform Plaintiffs that they were engaged in an ongoing scheme to suppress LIBOR that would cause any holder of the subject LIBOR-based instruments and securities to receive lower payments than it otherwise would. Defendants knew their statements were false or misleading in light of the circumstances under which they were made. Defendants intended that Plaintiffs would be misled and would purchase LIBOR-based instruments and securities based on false information. Despite their knowledge, Defendants continued to make the misrepresentations to induce Plaintiffs to purchase LIBOR-based instruments and securities.

- 183. Defendants, and each of them, are liable under Sections 25500 and 25501 of the California Corporations Code for willfully participating in acts or transactions in violation of Sections 25400 and 25401 of the Corporations Code or for knowingly providing substantial assistance to violations of Sections 25400 and 25401 in violation of Section 25403. Defendants are therefore liable to Plaintiffs, who purchased LIBOR-based instruments and securities at a price affected by Defendants' acts, for damages sustained as a result of such violations.
- 184. Under Section 25504 of the California Corporations Code, Defendants, and each of them, are also liable as control persons, officers, principals, employees, broker-dealers or agents who provided material aid to a person in violation of Section 25503.
- 185. Plaintiffs are entitled to prejudgment interest at the legal rate on their economic damages.

#### TWELFTH CLAIM FOR RELIEF

#### **Breach of the Implied Covenant of Good Faith (under California Law)**

- 186. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 187. Plaintiffs contracted to purchase from Defendants LIBOR-based instruments and securities.
  - 188. Plaintiffs performed all of their obligations under the applicable contracts.
- 189. All conditions required for Defendants' performance of those contracts were satisfied.

COMPLAINT

- 190. Defendants unfairly interfered with Plaintiffs' right to receive the benefits of the subject contracts by secretly manipulating LIBOR to be lower than it otherwise would have been, as alleged in the foregoing paragraphs of this Complaint.
- 191. Plaintiffs received less interest and lower returns on the LIBOR-based instruments and securities than they would have absent Defendants' manipulation of LIBOR, and were therefore harmed.

#### THIRTEENTH CLAIM FOR RELIEF

#### **Unjust Enrichment (under California Law)**

- 192. By means of their unlawful conduct set forth in this Complaint—including misrepresenting their costs of borrowing to the BBA to manipulate LIBOR—Defendants knowingly acted in an unfair, unconscionable and oppressive manner toward Plaintiffs.
- 193. Through their unlawful conduct, Defendants knowingly received and retained wrongful benefits and funds from Plaintiffs. Defendants thereby actd with conscious disregard for Plaintiffs' rights.
- 194. As a result of their unlawful conduct, Defendants have realized substantial ill-gotten gains. Defendants have unlawfully manipulated LIBOR at the expense of, and to the detriment of, Plaintiffs, and to Defendants' benefit and enrichment.
- 195. Plaintiffs' detriment and Defendants' enrichment are traceable to, and resulted directly and proximately from, the conduct challenged in this Complaint.
- 196. Under the common law doctrine of unjust enrichment, it is inequitable to permit Defendants to retain the benefits they received, and are still receiving, without justification, from their manipulation of LIBOR in an unfair, unconscionable and oppressive manner. Defendants' retention of such funds under circumstances making it inequitable to do so constitutes unjust enrichment.
- 197. The financial benefits Defendants derived rightfully belong to Plaintiffs. The Court should compel Defendants to disgorge, in a common fund for Plaintiffs' benefit, all unlawful or inequitable proceeds Defendants received. The Court should impose a constructive trust upon all unlawful or inequitable sums Defendants received that are traceable to Plaintiffs.

COMPLAINT

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198. Plaintiffs have no adequate remedy at law.

#### FOURTEENTH CLAIM FOR RELIEF

#### Cartwright Act, Cal. Bus. & Prof. Code §§ 16720, et seq.

- 199. Plaintiffs incorporate by reference and reallege the preceding allegations as though fully set forth herein.
- 200. Defendants entered into and engaged in an unlawful trust in restraint of the trade and commerce described above in violation of California Business and Professions Code section 16720.
- 201. During the Relevant Period, Defendants controlled what LIBOR rate would be reported and therefore controlled prices in the market for securities and contracts paying returns based on LIBOR. Defendants competed in this market.
- 202. The conspiracy consisted of a continuing agreement, understanding or concerted action between and among Defendants and their co-conspirators in furtherance of which Defendants fixed, maintained or made artificial prices for LIBOR-based instruments and securities. Defendants' conspiracy constitutes a *per se* violation of the federal antitrust laws and is, in any event, an unreasonable and unlawful restraint of trade.
- 203. Defendants' conspiracy, and the resulting impact on the market for LIBOR-based instruments and securities, occurred in and affected interstate and international commerce.
- 204. As a proximate result of Defendants' unlawful conduct, Plaintiffs have suffered injury to their business or property.
- 205. Accordingly, Plaintiffs seek three times their damages caused by Defendants' violations of the Cartwright Act, the costs of bringing suit, reasonable attorneys' fees, and a permanent injunction enjoining Defendants' from ever again entering into similar agreements in violation of the Cartwright Act.

#### PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray for relief as follows:

(A) That the Court enter an order declaring that Defendants' actions as set forth in this

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COMPLAIN	IT	

1 Complaint, and in other respects, violate the law; 2 (B) That the Court enter judgment awarding Plaintiffs damages against Defendants for 3 all economic, monetary, actual, consequential and compensatory damages Plaintiffs suffered as a 4 result of Defendants' conduct, or rescission, together with pre- and post-judgment interest at the 5 maximum rate allowable by law; 6 (C) That the Court award Plaintiffs exemplary or punitive damages against Defendants 7 to the extent allowable by law; 8 (D) That the Court award Plaintiffs damages against Defendants for Defendants' 9 violation of the federal antitrust laws and RICO in an amount to be trebled in accordance with 10 those laws; 11 That the Court issue an injunction prohibiting Defendants from continuing the (E) 12 misconduct alleged in this Complaint, including their ongoing manipulation of LIBOR; 13 (F) That the Court order the disgorgement of the ill-gotten gains Defendants derived 14 from their misconduct 15 That the Court award Plaintiffs restitution of all amounts they paid to Defendants (G) 16 as consideration for notes and other financial instruments affected by Defendants' misconduct; 17 (H) That the Court award Plaintiffs their costs of suit, including reasonable attorneys' 18 fees and expenses; and 19 (I) That the Court award such other and further relief as the Court may deem just and 20 proper. 21 22 23 24 25 26 27 28

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1 JURY DEMAND 2 Plaintiffs respectfully demand a trial by jury of all issues so triable. 3 4 Dated: August 23, 2011 LIEFF, CABRASEK, HEIMANN & BERNSTEIN, LLP 5 6 7 8 Richard M. Heimann (State Bar No. 063607) Joseph R. Saveri (State Bar No. 130064) 9 Eric B. Fastiff (State Bar No. 182260) Brendan Glackin (State Bar No. 199643) 10 275 Battery Street, 29th Floor San Francisco, California 94111-3339 11 Telephone: (415) 956-1000 Facsimile: (415) 956-1008 12 Steven E. Fineman (State Bar No. 140335) 13 Michael J. Miarmi 250 Hudson Street, 8th Floor 14 New York, New York 10013-1413 Telephone: (212) 355-9500 15 Facsimile: (212) 355-9592 16 Lowell Haky (State Bar No. 178526) Vice President and Associate General Counsel 17 THE CHARLES SCHWAB CORPORATION 211 Main Street 18 San Francisco, California 94105 Telephone: (415) 667-0622 19 Facsimile: (415) 667-1638 20 Attorneys for Plaintiffs 21 22 23 24 25 26 27 28